

May 13th, 2015

Mr. Rupen Pandya
President & CEO
SaskBuilds Corporation
720-1855 Victoria Avenue
Regina, Saskatchewan S4P 3T2

Subject: Request for Proposals to Design, Build, Finance, Operate & Maintain the Regina Bypass Project, RFP Reference Number: SBRBP-RFP

Dear Mr. Pandya:

P1 Consulting was retained to perform fairness auditing services and provide an independent attestation on the Regina Bypass Project (the "Project") procurement process. Our mandate was to review and monitor the bid documents and communications, provide advice on best practices, review and monitor the evaluation and decision-making processes that are associated with the Request for Proposals (RFP) to ensure fairness, equity, objectivity, transparency and adequate documentation throughout the evaluation process.

The Project is located in the immediate vicinity of Regina, the capital of the Province of Saskatchewan. A clear and convincing need for a new bypass has been demonstrated in order to serve the Regina Region's growing population and allow new economic development initiatives. The existing highway infrastructure is inadequate for current levels of traffic demand, provides a severe impediment to traffic flow, and places a major restriction on commercial and population growth. The Project consists of a free flow highway corridor through the Regina Region, which includes approximately 58 km of 4-lane highway (including 40km of new 4-lane highway) and service roads along with a number of interchanges and intersections. The Project was procured as a public-private partnership and the Successful Proponent will be required to design, construct and partially finance the Project, and to operate, maintain and rehabilitate it, for a term which ends 30 years following scheduled opening of the final sections of the road.

In our role as Fairness Monitor, P1 Consulting made certain that the following steps were taken to ensure a fair and open process:

- Compliance with the requisite procurement policies and procedures and the laws of tendering for the acquisition of services relating to public sector procurement;
- Adherence to confidentiality of bids, and the evaluation process;
- Objectivity and diligence during the procurement process in order to ensure that it was conducted in an open and transparent manner;
- Proper definition and use of evaluation procedures and assessment tools in order to ensure that the process was unbiased;

- Compliance of project participants with strict requirements of conflict of interest and confidentiality during the procurement and evaluation processes;
- Security of information;
- Prevention of any conflict of interest amongst evaluators on the selection committee;
- Oversight to provide a process where all bidders were treated fairly.

The Fairness Monitor actively participated in the following steps in the process to ensure that fairness was maintained throughout:

- Review session of the draft RFP Documents;
- Proponents' Meeting;
- Commercially Confidential Meetings with the Proponents;
- Review of the RFP Addenda, Requests for Information (RFI), Requests for Rectification (RFR), Requests for Clarification (RFC) and Notices;
- Review of evaluation process and guideline; and
- Proposal receipt, bid evaluation and selection of the Successful Proponent.

As the Fairness Monitor for the **Regina Bypass Project**, we certify that, at the time at which this report was prepared, the principles of fairness, openness, consistency and transparency have, in our opinion, been maintained throughout procurement process. Furthermore, no issues emerged during the process, of which we were aware, that would impair the fairness of this initiative.

Yours truly,



Jill Newsome
Lead Fairness Commissioner

